

Message Text

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ORIGIN EB-11

INFO OCT-01 EA-11 ISO-00 CAB-09 CIAE-00 COME-00 DODE-00

DOTE-00 INR-10 NSAE-00 RSC-01 FAA-00 L-03 INRE-00

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DRAFTED BY EB/AN:MHSTYLES:TH
APPROVED BY EB/TT:RJWALDMANN
CAB - MR. BURCH
EA/PHL - MR. HULEN

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FM SECSTATE WASHDC
TO AMEMBASSY MANILA IMMEDIATE
INFO AMEMBASSY SINGAPORE

C O N F I D E N T I A L STATE 143099

E.O. 11652: GDS
TAGS: ETRN, RP
SUBJECT: CIVAIR - US/PHILIPPINE AGREEMENT
REF: STATE 137638; MANILA 7668; KUALA LUMPUR 3056

SINGAPORE FOR US CIVAIR DELEGATION.

1. FYI. WE HAVE REVIEWED IN SOME DETAIL VARIOUS PROPOSALS THAT MIGHT BE ADVANCED TO GOP AT THIS TIME IN FINAL ATTEMPT ARRIVE AT AGREEMENT IN NEXT WEEK OR SO. WE HAVE NOT, HOWEVER, BEEN ABLE TO DEVELOP A PROPOSAL WHICH BOTH MEETS MINIMUM US AVIATION REQUIREMENTS AND STANDS SOME CHANCE OF ACCEPTANCE BY GOP. RATHER THAN ADVANCE A SPECIFIC PROPOSAL AT THIS TIME WHICH, IN THE LIGHT OF KNOWN GOP VIEWS, RUNS SIGNIFICANT RISK OF BEING REJECTED AND THUS CASTING THE CONFRONTATION IN CONCRETE, DEPARTMENT HAS CONCLUDED THAT BEST POSTURE WOULD BE NOT TO MAKE A NEW PROPOSAL BUT INDICATE WILLINGNESS RESUME NEGOTIATIONS AND SUGGEST PAL WITHDRAW ITS JULY 15 SCHEDULE IN ORDER GIVE ADEQUATE TIME FOR FURTHER TALKS. WE MUST ALSO MAKE CLEAR
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THAT, IN ABSENCE AGREEMENT OR WITHDRAWAL PAL FILING US

MUST PRESERVE STATUS QUO BY CAB DISAPPROVAL JULY 15
SCHEDULE. END FYI

2. EMBASSY THEREFORE REQUESTED ADVISE GOP ALONG
FOLLOWING LINES:

A. ENTIRE SITUATION HAS BEEN REVIEWED IN DEPTH IN
WASHINGTON. CAREFUL CONSIDERATION HAS AGAIN BEEN GIVEN
TO LAST GOP PROPOSAL (MANILA 7446 AND 7666). HOWEVER,
IN US VIEW THIS PROPOSAL CANNOT BE ACCEPTED AS A SOLUTION,
PRINCIPALLY FOR TWO REASONS. FIRST, WE BELIEVE THAT
MEANS MUST BE FOUND TO RESOLVE THE RECURRENT CAPACITY
QUESTIONS ON A LONGER TERM BASIS THAN ONE YEAR.
SECONDLY, SOLUTION MUST INCLUDE ADDITIONAL BEYOND AUTH-
ORITY FOR US, SPECIFICALLY PAN AM.

B. US READY TO RESUME TALKS IN HOPE SOLUTION SATISFACTORY
TO BOTH SIDES CAN BE FOUND AND SUGGESTS THAT, IF GOP
WISHES RESUME TALKS, THEY BE HELD IN WASHINGTON. IN
VIEW TIMING CONSIDERATIONS, GOP MAY WISH CONSIDER HAVING
PAL WITHDRAW ITS JULY 15 SCHEDULE IN ORDER LEAVE
ADEQUATE TIME FOR CONSULTATIONS.

C. IN ABSENCE AGREEMENT BY ABOUT JULY 10 OR WITHDRAWAL
PAL SCHEDULE BY THAT TIME, IT MUST BE UNDERSTOOD THAT
CAB WOULD HAVE TO DISAPPROVE PAL SCHEDULE IN ORDER
PRESERVE STATUS QUO. FYI. WE ASSUME GOP UNDERSTANDS
THAT, UNDER US PROCEDURES, NO CAB ACTION ON PAL FILING
BY JULY 15 CONSTITUTES APPROVAL OF SCHEDULE. SINCE 15TH
IS MONDAY, ACTION MUST BE TAKEN BY END OF PRECEDING
WEEK FOR ADMINISTRATIVE REASONS. END FYI.

3. EMBASSY MAY ELABORATE ON PARTICULAR POINTS, AS
NECESSARY OR DESIRABLE, AS FOLLOWS:

A. ADDITIONAL BEYOND AUTHORITY FOR US WOULD HAVE TO
INCLUDE HONG KONG.

B. IF PAL WITHDRAWS JULY 15 SCHEDULE MNNAALREEMENT
SUBSEQUENTLY REACHED, CAB WOULD BE AMENABLE TO PAL
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FILING OF NEW SCHEDULE CONSISTENT WITH THAT AGREEMENT
IN LESS THAN 30 DAYS.

C. WE COULD RESUME TALKS IN WASHINGTON AS EARLY AS
JULY 15. SISCO

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